



MINUTES
VILLAGE OF GLENCOE
BOARD OF TRUSTEES
COMMITTEE OF THE WHOLE

Village Hall Conference Room
675 Village Court
Thursday, May 16, 2019 – 5:30 PM

I. CALL TO ORDER

The Committee of the Whole meeting of the Board of Trustees of the Village of Glencoe was called to order by the President of the Village of Glencoe, Cook County, Illinois, at 5:35 p.m. on the 16th day of May, 2019, in the Village Hall Conference Room. The following were in attendance:

Attendee Name	Title	Status
Lawrence Levin	Village President	Present
Gail Lissner	Trustee	Present
Barbara Miller	Trustee	Present
Peter Mulvaney	Trustee	Present
Greg Turner	Trustee	Present
Jonathan Vree	Trustee	Arrived at 5:36 p.m.
Village Staff		
Philip Kiraly	Village Manager	Present
Steven Elrod	Village Attorney	Present
Sharon Tanner	Assistant Village Manager	Present
David Mau	Public Works Director	Present
Cary Lewandowski	Public Safety Director	Present
Nikki Larson	Finance Director	Present
Alex Urbanczyk	Water Plant Superintendent	Present
Megan Meyer	Assistant to the Village Manager	Present
Adam Hall	Management Analyst	Present
Diane Serpe	Accountant	Present
Margie Ziegler	Management Analyst	Present
Jordan Lester	Management Analyst/Deputy Village Clerk	Present

Trustee-elect Joseph Halwax was also in attendance. Trustee nominee Gary Ruben was also in attendance.

II. PUBLIC COMMENT

There were no comments from the public.

III. DISCUSSION AND REVIEW OF THE VILLAGE OF GLENCOE GOVERNANCE STRUCTURE

President Levin began by stating that the presentation by Village Attorney Steven Elrod that evening was intended to provide the Board with information regarding the Village's current governance structure as a special charter, non-home rule community and discuss the differences between home rule and non-home rule communities. Assistant Village Manager Sharon Tanner and Finance Director Nikki Larson added that as part of the Village's Strategic Plan, the Village Board had directed staff to evaluate the Village's regulatory structure and that the presentation that evening was the first of two discussions on governance.

Attorney Elrod provided a high level overview of the legal history of both the Village and State of Illinois, as well as the various structural forms of municipalities in the State. He stated that the Village was incorporated by special charter as a mayoral/board form of government in 1869 but adopted the managerial form of government through ordinance in 1914. Attorney Elrod stated that at that time, local governments were subject to Dillon's Rule, which required municipalities to strictly abide by State law when making decisions regarding municipal affairs. In addition, Dillon's Rule provided that municipalities derived all regulatory and taxation authority from State law.

Attorney Elrod explained that the adoption of the 1970 Illinois Constitution granted home rule authority to municipalities that served populations larger than 25,000. Home rule authority permits municipalities broad authority to self-govern and is only limited by State laws that specifically preempt home rule authority. As a result, he stated that home rule communities have greater power to license, tax and incur debt. Attorney Elrod stated that the Illinois Constitution provides non-home rule communities the ability to become home rule without reaching the 25,000 population threshold but that a special voter referendum is required. Attorney Elrod explained that the Village's special charter grants certain types of authority that are not available to non-home rule municipalities without special charters.

Trustees discussed the information presented and asked a variety of questions. Trustees asked how home rule authority may impact the Village's relationship with other governmental entities, such as the Glencoe Park District or New Trier Township. Attorney Elrod responded that legislation is in place that governs the relationship between municipalities and special government districts. He stated that the Glencoe Park District is already subject to the Village's rules and regulations, but he reminded the Board that those rules are limited by State statute through Dillon's Rule. Attorney Elrod stated that as a home rule community, however, the Village would have greater flexibility in making rules and regulations. As for townships, Attorney Elrod stated that townships are generally subordinate to State legislation, not that of local municipalities.

Trustees requested specific examples of how home rule status could potentially impact the Village financially and in terms of policy making. In addition, the Trustees requested an overview of local municipalities that recently adopted home rule status, as well as additional information regarding the home rule referendum process and community engagement. Last, Trustees requested further context as to how home rule governance may impact the Village's authority in large-scale projects, such as developing municipal property, and in relationship with other governing bodies.

Village Manager Kiraly thanked the Trustees for their feedback, stating that staff will report back to the Board with additional information in advance of the second governance discussion during the July Committee of the Whole meeting.

IV. OTHER BUSINESS

There were no other items for discussion.

V. ADJOURN

At 6:54 p.m., Trustee Miller motioned, seconded by Trustee Vree, to adjourn the meeting. The motion passed unanimously.